# STATE OF CONNECTICUT

### **House of Representatives**

General Assembly

File No. 393

February Session, 2008

Substitute House Bill No. 5131

House of Representatives, April 3, 2008

The Committee on Human Services reported through REP. VILLANO of the 91st Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

## AN ACT AMENDING THE STATUTES CONCERNING THE DEPARTMENT OF CHILDREN AND FAMILIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. (NEW) (Effective October 1, 2008) (a) When the Department
- 2 of Children and Families makes an emergency placement of a child in
- 3 a home, the department may request a criminal justice agency to
- 4 perform a federal name-based criminal history search of each adult
- 5 residing in the home. The results of the name-based search may be
- 6 provided to the department.
- 7 (b) No later than fifteen calendar days after the date such name-
- 8 based search was conducted, the department may request the State
- Police Bureau of Identification to perform state and national criminal
- 10 history records checks of any adult residing in the home, in accordance
- 11 with section 29-17a of the general statutes. Such criminal history
- 12 records checks shall be deemed as required by this section for
- purposes of said section 29-17a and the department may request that
- such records checks be performed on an expedited basis in accordance

15 with subsection (c) of said section 29-17a. If any adult residing in the

- 16 home fails to provide written permission for such criminal history
- 17 records checks or to provide fingerprints for purposes of such checks
- 18 when requested, the department shall immediately remove the child
- 19 from the home.
- (c) If the department denies placement or removes a child from a home based on the results of a name-based search pursuant to subsection (a) of this section, the adult whose name-based search was the basis for such denial or removal may contest such denial or removal by requesting that a full criminal history records check be
- 25 performed in accordance with subsection (b) of this section.
- 26 (d) For purposes of this section, "emergency placement" means the
- 27 placement of a child by the Department of Children and Families in
- 28 the home of a private individual, including a neighbor, friend or
- 29 relative, as a result of the sudden unavailability of the child's primary
- 30 caretaker.
- 31 Sec. 2. Section 17a-28 of the 2008 supplement to the general statutes
- 32 is repealed and the following is substituted in lieu thereof (Effective
- 33 October 1, 2008):
- 34 (a) As used in this section:
- 35 (1) "Person" means (A) any individual named in a record,
- maintained by the department, who (i) is presently or at any prior time
- 37 was a ward of or committed to the commissioner for any reason; (ii)
- 38 otherwise received services, voluntarily or involuntarily, from the
- 39 department; or (iii) is presently or was at any prior time the subject of
- an investigation by the department; (B) [the] <u>a</u> parent <u>whose parental</u>
- 41 <u>rights have not been terminated or current guardian</u> of [a person, as
- 42 defined] an individual described in subparagraph (A) of this
- 43 subdivision, if such [person] <u>individual</u> is a minor; or (C) the
- 44 authorized representative of a person, as defined in subparagraph (A)
- of this subdivision, if such person is deceased;

46 (2) "Attorney" means the licensed attorney authorized to assert the confidentiality of or right of access to records of a person;

- 48 (3) "Authorized representative" means a parent, guardian, guardian 49 <u>ad litem, attorney,</u> conservator or other individual authorized to assert 50 the confidentiality of or right of access to records of a person;
  - (4) "Consent" means permission given in writing by a person, [his] <u>such person's</u> attorney or [his] authorized representative to disclose specified information, within a limited time period, regarding the person to specifically identified individuals <u>or entities</u>;
  - (5) "Records" means information created or obtained in connection with the department's child protection activities or <u>other</u> activities related to a child while in the care or custody of the department, including information in the registry of reports to be maintained by the commissioner pursuant to section 17a-101k, [provided records which are not created by the department are not subject to disclosure, except as provided pursuant to subsection (f), (l) or (n) of this section] <u>as amended by this act;</u>
  - (6) "Disclose" means (A) to provide an oral summary of records maintained by the department to an individual, agency, corporation or organization or (B) to allow an individual, agency, corporation or organization to review or obtain copies of such records in whole, part or summary form;
- 68 (7) "Near fatality" means an act, as certified by a physician, that places a child in serious or critical condition.
  - (b) Notwithstanding the provisions of section 1-210 of the 2008 supplement to the general statutes, 1-211 or 1-213, records maintained by the department shall be confidential and [shall not be disclosed. Such records of any person] may only be disclosed, in whole or in part, to any individual, agency, corporation or organization with the consent of the person or as provided in this section. Any unauthorized disclosure shall be punishable by a fine of not more than one thousand

dollars or imprisonment for not more than one year, or both.

[(c) When information concerning an incident of abuse or neglect has been made public or when the commissioner reasonably believes publication of such information is likely, the commissioner or the commissioner's designee may disclose, with respect to an investigation of such abuse or neglect: (1) Whether the department has received a report in accordance with sections 17a-101a to 17a-101c, inclusive, or section 17a-103, and (2) in general terms, any action taken by the department, provided (A) the names or other individually identifiable information of the minor victim or other family member is not disclosed, and (B) the name or other individually identifiable information of the person suspected to be responsible for the abuse or neglect is not disclosed unless the person has been arrested for a crime due to such abuse or neglect.

- (d) The commissioner shall make available to the public, without the consent of the person, information in general terms or findings concerning an incident of abuse or neglect which resulted in a child fatality or near fatality of a child, provided disclosure of such information or findings does not jeopardize a pending investigation.]
- 96 (c) Notwithstanding any provision of the general statutes, records
  97 that (1) contain privileged communications, or (2) are confidential
  98 pursuant to any federal law or regulation shall not be disclosed, except
  99 as authorized by law.
  - (d) Any information disclosed from a person's record shall not be disclosed further without the written consent of the person, except if disclosed pursuant to an order of a court of competent jurisdiction.
    - (e) The commissioner shall, upon written request, disclose the following information concerning agencies licensed by the Department of Children and Families, except foster care parents, relatives of the child who are certified to provide foster care or prospective adoptive families: (1) The name of the licensee; (2) the date the original license was issued; (3) the current status of the license; (4) whether an agency

investigation or review is pending or has been completed; and (5) any licensing action taken by the department at any time during the period such license was issued and the reason for such action, provided disclosure of such information will not jeopardize a pending investigation.

[(f) The commissioner or the commissioner's designee shall, upon request, promptly provide copies of records, without the consent of a person, to (1) a law enforcement agency, (2) the Chief State's Attorney, or the Chief State's Attorney's designee, or a state's attorney for the judicial district in which the child resides or in which the alleged abuse or neglect occurred, or the state's attorney's designee, for purposes of investigating or prosecuting an allegation of child abuse or neglect, (3) the attorney appointed to represent a child in any court in litigation affecting the best interests of the child, (4) a guardian ad litem appointed to represent a child in any court in litigation affecting the best interests of the child, (5) the Department of Public Health, which licenses any person to care for children for the purposes of determining suitability of such person for licensure, subject to the provisions of sections 17a-101g and 17a-101k, (6) any state agency which licenses such person to educate or care for children pursuant to section 10-145b or 17a-101j, subject to the provisions of sections 17a-101g and 17a-101k concerning nondisclosure of findings of responsibility for abuse and neglect, (7) the Governor, when requested in writing, in the course of the Governor's official functions or the Legislative Program Review and Investigations Committee, the joint standing committee of the General Assembly having cognizance of matters relating to the judiciary and the select committee of the General Assembly having cognizance of matters relating to children when requested in the course of said committees' official functions in writing, and upon a majority vote of said committee, provided no names or other identifying information shall be disclosed unless it is essential to the legislative or gubernatorial purpose, (8) a local or regional board of education, provided the records are limited to educational records created or obtained by the state or Connecticut-Unified School District #2, established pursuant to section 17a-37, (9) a

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144 party in a custody proceeding under section 17a-112 or 46b-129, in the 145 Superior Court where such records concern a child who is the subject 146 of the proceeding or the parent of such child, (10) the Chief Child 147 Protection Attorney, or his or her designee, for purposes of ensuring 148 competent representation by the attorneys whom the Chief Child 149 Protection Attorney contracts with to provide legal and guardian ad 150 litem services to the subjects of such records and to ensure accurate 151 payments for services rendered by such contract attorneys, and (11) 152 the Department of Motor Vehicles, for purposes of checking the state's child abuse and neglect registry pursuant to subsection (e) of section 153 154 14-44. A disclosure under this section shall be made of any part of a 155 record, whether or not created by the department, provided no 156 confidential record of the Superior Court shall be disclosed other than 157 the petition and any affidavits filed therewith in the superior court for 158 juvenile matters, except upon an order of a judge of the Superior Court 159 for good cause shown. The commissioner shall also disclose the name 160 of any individual who cooperates with an investigation of a report of 161 child abuse or neglect to such law enforcement agency or state's 162 attorney for purposes of investigating or prosecuting an allegation of 163 child abuse or neglect. The commissioner or the commissioner's designee shall, upon request, subject to the provisions of sections 17a-164 165 101g and 17a-101k, promptly provide copies of records, without the 166 consent of the person, to (A) the Department of Public Health for the 167 purpose of determining the suitability of a person to care for children 168 in a facility licensed under sections 19a-77 to 19a-80, inclusive, 19a-82 169 to 19a-87, inclusive, and 19a-87b, and (B) the Department of Social 170 Services for determining the suitability of a person for any payment 171 from the department for providing child care.

- (g) When the commissioner or his designee determines it to be in a person's best interest, the commissioner or his designee may disclose records, whether or not created by the department and not otherwise privileged or confidential communications under state or federal law, without the consent of a person to:
- 177 (1) Multidisciplinary teams which are formed to assist the

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department in investigation, evaluation or treatment of child abuse

- and neglect cases or a multidisciplinary provider of professional
- 180 treatment services under contract with the department for a child
- 181 referred to the provider;
- 182 (2) Any agency in another state which is responsible for 183 investigating or protecting against child abuse or neglect for the
- purpose of investigating a child abuse case;
- 185 (3) An individual, including a physician, authorized pursuant to
- 186 section 17a-101f to place a child in protective custody if such
- individual has before him a child whom he reasonably suspects may
- 188 be a victim of abuse or neglect and such individual requires the
- information in a record in order to determine whether to place the
- 190 child in protective custody;
- 191 (4) An individual or public or private agency responsible for a
- 192 person's care or custody and authorized by the department to
- 193 diagnose, care for, treat or supervise a child who is the subject of a
- 194 record of child abuse or neglect or a public or private agency
- 195 responsible for a person's education for a purpose related to the
- 196 individual's or agency's responsibilities;
- 197 (5) The Attorney General or any assistant attorney general
- 198 providing legal counsel for the department;
- 199 (6) Individuals or public or private agencies engaged in medical,
- 200 psychological or psychiatric diagnosis or treatment of a person
- 201 perpetrating the abuse or who is unwilling or unable to protect the
- 202 child from abuse or neglect when the commissioner or his designee
- 203 determines that the disclosure is needed to accomplish the objectives
- 204 of diagnosis or treatment;
- 205 (7) A person who reports child abuse pursuant to sections 17a-101a
- 206 to 17a-101c, inclusive, and section 17a-103, who made a report of abuse
- 207 involving the subject child, provided the information disclosed is
- 208 limited to (A) the status of the investigation and (B) in general terms,

- any action taken by the department;
- 210 (8) An individual conducting bona fide research, provided no
- 211 information identifying the subjects of records shall be disclosed
- 212 unless (A) such information is essential to the purpose of the research;
- 213 (B) each person identified in a record or his authorized representative
- 214 has authorized such disclosure in writing; and (C) the department has
- 215 given written approval;
- 216 (9) The Auditors of Public Accounts or their representative,
- 217 provided no information identifying the subjects of the records shall be
- 218 disclosed unless such information is essential to an audit conducted
- 219 pursuant to section 2-90;
- 220 (10) The Department of Social Services, provided the information
- disclosed is necessary to promote the health, safety and welfare of the
- 222 child;
- 223 (11) A judge of the Superior Court for purposes of determining the
- 224 appropriate disposition of a child convicted as delinquent or a child
- 225 who is a member of a family with service needs; and
- 226 (12) The superintendents, or their designees, of state-operated
- 227 facilities within the department.
- 228 (h) The commissioner or his designee may disclose the name,
- 229 address and fees for services to a person, to individuals or agencies
- 230 involved in the collection of fees for such services, except as provided
- in section 17b-225. In cases where a dispute arises over such fees or
- 232 claims or where additional information is needed to substantiate the
- 233 fee or claim, such disclosure of further information shall be limited to
- 234 the following: (1) That the person was in fact committed to or
- otherwise served by the department; (2) dates and duration of service;
- and (3) a general description of the service, which shall include
- 237 evidence that a service or treatment plan exists and has been carried
- 238 out and evidence to substantiate the necessity for admission and
- 239 length of stay in any institution or facility.

(i) Notwithstanding the provisions of subsections (f) and (l) of this section, the name of an individual reporting child abuse or neglect shall not be disclosed without his written consent except to (1) an employee of the department responsible for child protective services or the abuse registry; (2) a law enforcement officer; (3) an appropriate state's attorney; (4) an appropriate assistant attorney general; (5) a judge of the Superior Court and all necessary parties in a court proceeding pursuant to section 46b-129, or a criminal prosecution involving child abuse or neglect; or (6) a state child care licensing agency, executive director of any institution, school or facility or superintendent of schools pursuant to section 17a-101i.

- (j) Notwithstanding the provisions of subsection (g) of this section, the name of any individual who cooperates with an investigation of a report of child abuse or neglect shall be kept confidential upon request or upon determination by the department that disclosure of such information may be detrimental to the safety or interests of the individual, except the name of any such individual shall be disclosed to the persons listed in subsection (i) of this section.
- (k) Notwithstanding the confidentiality provisions of this section, the commissioner, upon request of an employee, shall disclose such records to such employee or his authorized representative which would be applicable and necessary for the purposes of an employee disciplinary hearing or appeal from a decision after such hearing.
- (l) Information disclosed from a person's record shall not be disclosed further without the written consent of the person, except if disclosed to a party or his counsel pursuant to an order of a court in which a criminal prosecution or an abuse, neglect, commitment or termination proceeding against the party is pending. A state's attorney shall disclose to the defendant or his counsel in a criminal prosecution, without the necessity of a court order, exculpatory information and material contained in such record and may disclose, without a court order, information and material contained in such record which could be the subject of a disclosure order. All written records disclosed to

another individual or agency shall bear a stamp requiring confidentiality in accordance with the provisions of this section. Such material shall not be disclosed to anyone without written consent of the person or as provided by this section. A copy of the consent form specifying to whom and for what specific use the record is disclosed or a statement setting forth any other statutory authorization for disclosure and the limitations imposed thereon shall accompany such record. In cases where the disclosure is made orally, the individual disclosing the information shall inform the recipient that such information is governed by the provisions of this section.

(m) In addition to the right of access provided in section 1-210, any person, regardless of age, his authorized representative or attorney shall have the right of access to any records made, maintained or kept on file by the department, whether or not such records are required by any law or by any rule or regulation, when those records pertain to or contain information or materials concerning the person seeking access thereto, including but not limited to records concerning investigations, reports, or medical, psychological or psychiatric examinations of the person seeking access thereto, provided that (1) information identifying an individual who reported abuse or neglect of a person, including any tape recording of an oral report pursuant to section 17a-103, shall not be released unless, upon application to the Superior Court by such person and served on the Commissioner of Children and Families, a judge determines, after in camera inspection of relevant records and a hearing, that there is reasonable cause to believe the reporter knowingly made a false report or that other interests of justice require such release; and (2) if the commissioner determines that it would be contrary to the best interests of the person or his authorized representative or attorney to review the records, he may refuse access by issuing to such person or representative or attorney a written statement setting forth the reasons for such refusal, and advise the person, his authorized representative or attorney of the right to seek judicial relief. When any person, attorney or authorized representative, having obtained access to any record, believes there are factually inaccurate entries or materials contained therein, he shall

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have the unqualified right to add a statement to the record setting forth what he believes to be an accurate statement of those facts, and said statement shall become a permanent part of said record.

- (n) (1) Any person, attorney or authorized representative aggrieved by a violation of subsection (b), (f), (g), (h), (i), (j) or (l) of this section or of subsection (m) of this section, except subdivision (2) of said subsection (m), may seek judicial relief in the same manner as provided in section 52-146j; (2) any person, attorney or authorized representative denied access to records by the commissioner under subdivision (2) of subsection (m) of this section may petition the superior court for the venue district provided in section 46b-142 in which the person resides for an order requiring the commissioner to permit access to those records, and the court after hearing, and an in camera review of the records in question, shall issue such an order unless it determines that to permit such access would be contrary to the best interests of the person or authorized representative.
- (o) The commissioner shall promulgate regulations pursuant to chapter 54, within one year of October 1, 1996, to establish procedures for access to and disclosure of records consistent with the provisions of this section.]
- (f) The name of any individual who reports suspected abuse or neglect of a child or youth or cooperates with an investigation of child abuse or neglect shall be kept confidential upon request or upon determination by the department that disclosure of such information may be detrimental to the safety or interests of the individual, except the name of any such individual shall be disclosed (1) to (A) an employee of the department for reasons reasonably related to the business of the department; (B) a law enforcement officer for purposes of investigating abuse or neglect of a child or youth; (C) a state's attorney for purposes of investigating or prosecuting abuse or neglect of a child; (D) an assistant attorney general or other legal counsel representing the department; (E) a judge of the Superior Court and all necessary parties in a court proceeding pursuant to section 17a-112, as

amended by this act, or section 46b-129 of the 2008 supplement to the

- 342 general statutes, or a criminal prosecution involving child abuse or
- 343 neglect; (F) a state child care licensing agency; or (G) the executive
- 344 <u>director of any institution, school or facility or superintendent of</u>
- 345 schools pursuant to section 17a101i; and (2) in accordance with the
- 346 provisions of subparagraph (B) of subdivision (1) of subsection (g) of
- 347 this section.
- 348 (g) The department, subject to subsection (c) of this section, shall
- 349 <u>disclose records without the consent of the person who is the subject of</u>
- 350 the record to:
- 351 (1) A person who is named in the record or such person's
- 352 authorized representative, provided (A) such person only has access to
- 353 <u>information about such person or such person's biological or adoptive</u>
- 354 minor children and provided such person's parental rights to such
- 355 <u>children have not been terminated; and (B) information identifying an</u>
- 356 <u>individual who reported abuse or neglect of a person, including any</u>
- 357 tape recording of an oral report pursuant to section 17a-103, is not
- 358 <u>disclosed unless, upon application to the Superior Court by such</u>
- 359 person and served on the Commissioner of Children and Families, a
- 360 judge determines after an in camera inspection of relevant records and
- 361 <u>a hearing, that there is reasonable cause to believe the reporter</u>
- 362 <u>knowingly made a false report or that other interests of justice require</u>
- 363 <u>such disclosure;</u>
- 364 (2) Any employee of the department for any purpose reasonably
- 365 <u>related to the business of the department;</u>
- 366 (3) A guardian ad litem or attorney appointed to represent a child or
- youth in any court in litigation affecting the best interests of the child
- 368 or youth;
- 369 (4) An employee or former employee of the department or such
- 370 employee or former employee's authorized representative for purposes
- of participating in litigation in any court or in any administrative or
- 372 <u>disciplinary hearing or other proceeding or appeal from decision after</u>

sHB5131 File No. 393 373 such hearing, provided such disclosure shall be limited to those 374 records that are applicable and necessary for the purpose of such hearing or appeal, as determined by the department; 375 376 (5) The Attorney General, any assistant attorney general or any other legal counsel retained to represent the department during the 377 378 course of a legal proceeding involving the department or an individual 379 employee of the department; 380 (6) The Child Advocate or the Child Advocate's designee; 381 (7) The Chief Child Protection Attorney or the Chief Child 382 Protection Attorney's designee; 383 (8) The Chief State's Attorney or the Chief State's Attorney's 384 designee for purposes of investigating or prosecuting an allegation of child abuse or neglect, provided such prosecuting authority shall have 385 386 access to such records of a delinquency defendant who is not being charged with an offense related to child abuse only while the case is 387 388 being prosecuted and after obtaining a release; 389 (9) Any state or federal law enforcement officer for purposes of 390 investigating an allegation of child abuse or neglect; 391 (10) Multidisciplinary teams pursuant to the provisions of section 392 17a-106a; (11) Any provider of professional services for a child or youth or 393 parent referred to the provider, provided disclosure is limited to such 394 395 information necessary to provide services to the child or youth or 396 pa<u>rent;</u> 397 (12) Any individual or agency under contract with the department 398 for the purpose of identifying and assessing potential foster or prospective adoptive homes for a child or youth who is the subject of 399

the record, provided no information that identifies a biological parent

of a child or youth is further disclosed without the permission of such

biological parent;

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403 (13) Any foster parent or prospective adoptive parent, if the records 404 pertain to a child or youth currently placed with the foster or prospective adoptive parent, or a child or youth being considered for 405 406 placement with the foster or prospective adoptive parent and the records relate to the social, medical, psychological or educational 407 408 needs of the child or youth, provided no information identifying a biological parent is disclosed without the permission of such biological 409 410 parent;

- 411 (14) The Governor, when requested in writing, in the course of the Governor's official functions, or the Legislative Program Review and 412 413 Investigations Committee, the joint standing committees of the General Assembly having cognizance of matters relating to human services and 414 the judiciary and the select committee of the General Assembly having 415 cognizance of matters relating to children, when requested in writing, 416 417 in the course of such committees' official functions, and upon a 418 majority vote of said committees, provided no names or other 419 identifying information is disclosed unless it is essential to the gubernatorial or legislative purpose; 420
- (15) The Department of Public Health, subject to the provisions of sections 17a-101g and 17a-101k, as amended by this act, for the purpose of (A) determining the suitability of a person to care for children in a facility licensed pursuant to section 19a-77, 19a-80 or 19a-87b of the 2008 supplement to the general statutes; or (B) determining the suitability of such person for licensure;
- 427 (16) The Department of Social Services, subject to the provisions of
  428 sections 17a-101g and 17a-101k, as amended by this act, for the
  429 purpose of (A) determining the suitability of a person for any payment
  430 from the Department of Social Services for providing child care; or (B)
  431 promoting the health, safety and welfare of the child or youth;
- 432 (17) The Department of Developmental Services for the purposes of 433 eligibility and enrollment of clients in the voluntary services program 434 operated by the Department of Developmental Services;

435 (18) Any state agency which licenses or certifies a person to educate 436 or care for children or youth, subject to the provisions of sections 17a-437 101g and 17a-101k, as amended by this act, concerning nondisclosure 438 of findings of responsibility for abuse and neglect;

- 439 (19) Any individual, including a physician, authorized pursuant to 440 section 17a-101f, to place a child or youth in protective custody if such 441 individual has before him or her a child or youth whom the individual 442 reasonably suspects may be the victim of abuse or neglect and such 443 individual requires the information in a record in order to determine 444 whether to place the child or youth in protective custody;
- (20) An individual who reports child abuse pursuant to sections
  17a-101a to 17a-101c, inclusive, and 17a-103, who made a report of
  abuse involving the subject child or youth, provided the information
  disclosed is limited to (A) the status of the investigation; and (B) in
  general terms, any action taken by the department;
- 450 (21) Any employee of the Board of Pardons and Paroles, the
  451 Department of Correction or the Judicial Branch for the purpose of
  452 assessing treatment needs and determining terms or conditions of
  453 pretrial release, pretrial or postdisposition detention or incarceration,
  454 probation or parole;
- 455 (22) A judge of the Superior Court or Probate Court and all
  456 necessary parties in a custody proceeding where such records concern
  457 the child or youth who is the subject of the proceeding or the parent of
  458 such child or youth;
- 459 (23) A judge of the Superior Court for purposes of determining the
  460 appropriate disposition of a child convicted as delinquent or a child
  461 who is a member of a family with service needs, or a judge of the
  462 Superior Court in a criminal prosecution for purposes of in camera
  463 inspection whenever (A) the court has ordered that the record be
  464 provided to the court; or (B) a party to the proceeding has issued a
  465 subpoena for the record;

(24) Individuals or public or private agencies engaged in medical, psychological or psychiatric diagnosis or treatment of a person who has perpetrated abuse or neglect or who is unwilling or unable to protect the child or youth from abuse or neglect when the commissioner, or the commissioner's designee, determines that the disclosure is needed to accomplish the objectives of diagnosis or treatment;

- 473 (25) Any court or public agency in another state or a federally
  474 recognized Indian tribe, which is responsible for investigating or
  475 protecting children against child abuse or neglect or providing services
  476 to families at risk of abuse or neglect, for the purpose of investigating
  477 or protecting children against abuse or neglect or providing services to
  478 such family;
- 479 (26) An individual conducting bona fide research, provided no 480 information identifying the subjects of record is disclosed unless (A) 481 such information is essential to the purpose of the research; and (B) the 482 department has given written approval;
- 483 (27) The Auditors of Public Accounts or their representative, 484 provided no information identifying the subjects of the record is 485 disclosed unless such information is essential to an audit conducted 486 pursuant to section 2-90;
  - (28) Individuals or agencies involved in the collection of fees for services, provided such information is limited to the name and address of the person who received the services and the fees for services, except as provided in section 17b-225 of the 2008 supplement. In cases where a dispute arises over such fees or claims or where additional information is needed to substantiate the fee or claim, such disclosure of further information shall be limited to the following: (A) That the person was, in fact, provided services by the department; (B) dates and duration of service; and (C) a general description of the service, which includes evidence that a service or treatment plan exists and has been carried out, and evidence to substantiate the necessity for admission and length of stay in any institution or facility;

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sHB5131 File No. 393 (29) A local or regional board of education, provided the records are 499 500 limited to educational records created or obtained by the state or Connecticut-Unified School District #2, established pursuant to section 501 502 17a-37; 503 (30) The Department of Motor Vehicles for the purpose of criminal 504 history records checks pursuant to subsection (e) of section 14-44 of the 505 2008 supplement to the general statutes; and 506 (31) The Department of Mental Health and Addiction Services for the purpose of treatment planning for young adults who have 507 508 transitioned from the care of the Department of Children and Families. 509 (h) The department, subject to subsection (c) of this section, may 510 disclose records without the consent of the person who is the subject of 511 the record to: 512 (1) A law enforcement officer or state's attorney if there is 513 reasonable cause to believe that a child or youth is being abused or neglected or at risk of being abused or neglected as a result of any 514 515 suspected criminal activity by any person; 516 (2) Any individual interviewed as part of an investigation 517 conducted pursuant to section 17a-101g, who is not otherwise entitled 518 to such information provided such information, is limited to: (A) The 519 general nature of the allegations contained in the reports; (B) the 520 identity of the child or youth alleged to have been abused or neglected; (C) the identity of the alleged perpetrator; and (D) information 521 522 necessary to further the course of the investigation; 523 (3) School employees who (A) are mental health professionals, as 524 described in section 10-76t, or (B) have direct responsibility for 525 implementing the educational program of the child or youth receiving services from the department, provided such disclosure is limited to 526 527 information reasonably necessary to provide educational services to

the child or youth;

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530 abuse or neglect has been made public or the commissioner reasonably 531 believes publication of such information is likely, provided such disclosure is limited to: (A) Whether the department has received a 532 533 report in accordance with sections 17a-101a to 17a-101c, inclusive, or 534 section 17a-103; (B) in general terms, any action taken by the department, provided: (i) Names or other individually identifiable 535 536 information of the minor victim or other family members is not 537 disclosed, regardless of whether such individually identifiable information is otherwise available, and (ii) the name or other 538 539 individually identifiable information of the person suspected to be 540 responsible for the abuse or neglect is not disclosed unless such person has been arrested for a crime due to such abuse or neglect; (C) 541 542 confirmation or denial of the accuracy of information that has been 543 made public; and (D) in general terms, the legal status of the case;

- (5) Any individual for the purpose of locating a missing parent, child or youth, provided such disclosure is limited to information that assists in locating such missing parent, child or youth;
- (6) Any individual, when the information or findings concern an
   incident of abuse or neglect that resulted in a child or youth fatality or
   near fatality of a child or youth, and provided disclosure of such
   information or findings is in general terms and does not jeopardize a
   pending investigation;
- 552 (7) A court of competent jurisdiction whenever an employee of the 553 department is subpoenaed and ordered to testify about such records; 554 and
- 555 (8) Individuals not employed by the department who arrange, 556 perform or assist in performing functions or activities on behalf of the 557 department, including, but not limited to, data analysis, processing or 558 administration, utilization reviews, quality assurance, practice 559 management, consultation, data aggregation and accreditation 560 services.
- 561 (i) Notwithstanding the provisions of subsections (e) to (h),

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inclusive, of this section, the department may refuse to disclose records
to any individual provided the department gives such individual
notice (1) that records are being withheld, (2) of the general nature of
the records being withheld, (3) of the department's reason for refusing
to disclose the records, and (4) of the individual's right to judicial relief
pursuant to subsection (i) of this section.

(j) Any person or the person's authorized representative, (1) aggrieved by a violation of subsection (b), (d), (f) to (h), inclusive, or (l) of this section may seek judicial relief in the manner prescribed in section 52-146j; or (2) denied access to records by the department under subsection (i) of this section, may petition the superior court for juvenile matters for the venue district, established pursuant to section 46b-142, in which the person resides for an order requiring the commissioner to permit access to those records, and the court, after hearing and an in camera review of the records in question, shall issue such order unless it determines that permitting such disclosure of all or any portion of the record (A) would be contrary to the best interests of the person, the person's authorized representative or the person who is the subject of the record; (B) could reasonably result in the risk of harm to any person; or (C) would contravene the public policy of the state.

(k) A party to a civil proceeding may petition the superior court for juvenile matters for the venue district, established pursuant to section 46b-142, in which the party resides for an order authorizing disclosure of the record of another party to the civil proceeding, provided the court, after in camera inspection, finds the records are material and relevant to those proceedings and that good cause exists to disclose such records. For purposes of this subsection, good cause exists, but is not limited to, situations in which there are no other available means of obtaining the information sought in such record by the party seeking such record.

(l) All written records disclosed to another individual or agency shall bear a stamp requiring confidentiality in accordance with the

provisions of this section. Such material shall not be disclosed to anyone without written consent of the person or as provided by this section. A copy of the consent form, specifying to whom and for what specific use the record is disclosed or a statement setting forth any other statutory authorization for disclosure and the limitations imposed on such disclosure, shall accompany such record. In cases where the disclosure is made orally, the individual disclosing the information shall inform the recipient that such information is governed by the provisions of this section.

- (m) When any person, attorney or authorized representative, having obtained access to any record, believes there are factually inaccurate entries or materials contained in such record, such person may add a statement to the record setting forth what such person believes to be an accurate statement of those facts and said statement shall become a permanent part of such record.
- 610 Sec. 3. Subsection (a) of section 17a-112 of the general statutes is 611 repealed and the following is substituted in lieu thereof (Effective 612 October 1, 2008):
- 613 (a) In respect to any child in the custody of the Commissioner of Children and Families in accordance with section 46b-129, section 45a-607 of the 2008 supplement to the general statutes or section 45-610, either the commissioner, or the attorney who represented such child in a pending or prior proceeding, or an attorney appointed by the Superior Court on its own motion, or an attorney retained by such child after attaining the age of fourteen, may petition the court for the termination of parental rights with reference to such child. The petition shall be in the form and contain the information set forth in subsection (b) of section 45a-715, and be subject to the provisions of subsection (c) of said section. If a petition indicates that either or both parents consent to the termination of their parental rights, or if at any time following the filing of a petition and before the entry of a decree, a parent consents to the termination of the parent's parental rights, each consenting parent shall acknowledge such consent on a form

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628 promulgated by the Office of the Chief Court Administrator 629 evidencing that the parent has voluntarily and knowingly consented to 630 the termination of such parental rights. No consent to termination by a 631 mother shall be executed within forty-eight hours immediately after 632 the birth of such mother's child. A parent who is a minor shall have the 633 right to consent to termination of parental rights and such consent 634 shall not be voidable by reason of such minority. A guardian ad litem 635 shall be appointed by the court to assure that such minor parent is 636 giving an informed and voluntary consent.

- Sec. 4. Section 45a-608 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
- 639 Any person or organization awarded the temporary custody of a 640 minor under section 45a-607 of the 2008 supplement to the general 641 statutes, shall have the following rights and duties regarding the 642 minor: (1) The obligation of care and control; (2) the authority to make 643 decisions regarding routine medical treatment or school counseling 644 and emergency medical, psychological, psychiatric or surgical 645 treatment; and (3) other rights and duties which the court of probate 646 having jurisdiction may approve. A party shall have the right to move 647 that the matter be transferred to the superior court for juvenile matters 648 in accordance with the provisions of section 45a-623, as amended by 649 this act.
- Sec. 5. Section 45a-623 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
  - In any proceeding under sections 45a-603 to 45a-622, inclusive, that is contested, the Court of Probate shall, upon motion of any party other than a party who made application for the removal of a parent as a guardian, under rules adopted by the judges of the Supreme Court, or upon motion of the Department of Children and Families whether or not said department has been awarded temporary custody or guardianship of the child, transfer the case to the Superior Court. In addition to the provisions of this section, the Court of Probate may, on the court's own motion or that of any interested party, transfer any

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661 proceeding under sections 45a-603 to 45a-622, inclusive, to another

- 662 judge of probate, which judge shall be appointed by the Probate Court
- Administrator from a panel of qualified probate judges who specialize
- in children's matters. Such panel shall be proposed by the Probate
- 665 Court Administrator and approved by the executive committee of the
- 666 Connecticut Probate Assembly. If the case is transferred and venue
- altered, the clerk of the Court of Probate shall transmit to the clerk of
- 668 the Superior Court, or the probate court to which the case was
- transferred, the original files and papers in the case.
- Sec. 6. Section 17a-59 of the general statutes is repealed and the
- 671 following is substituted in lieu thereof (*Effective July 1, 2008*):
- 672 (a) Not more than twenty-four hours after taking physical custody
- of the infant the designated employee shall notify, in accordance with
- 674 the provisions of sections 17a-101a to 17a-101d, inclusive, the
- 675 Department of Children and Families of such custody.
- (b) The Commissioner of Children and Families shall assume the
- care and control of the infant immediately upon receipt of notice under
- subsection (a) of this section. [and] Any infant in the care and control
- of the commissioner under the provisions of this section shall be
- 680 considered to be in the custody of the department and the department
- shall take any action authorized under state law to achieve safety and
- permanency for the infant, including institution of legal proceedings
- 683 <u>for guardianship or termination of parental rights and notification of</u>
- 684 such legal proceedings to any parent of the child whose identity is
- 685 <u>known to the department</u>.
- [(c) Any infant in the care and control of the commissioner under
- the provisions of this section shall be considered to be in the custody of
- 688 the department.]
- Sec. 7. Section 17a-60 of the general statutes is repealed and the
- 690 following is substituted in lieu thereof (*Effective July 1, 2008*):
- 691 (a) If a person claiming to be a parent or agent of an infant left with

a designated employee under section 17a-58 submits a request to the Commissioner of Children and Families for reunification with the infant, the commissioner may identify, contact and investigate such person or agent to determine if such reunification is appropriate or if the parental rights of the parent should be terminated.

- (b) Information concerning a parent or agent or infant left with a designated employee shall [be confidential] <u>not be disclosed by the designated employee</u>, if so requested by the parent or agent, except that notwithstanding any provision of the general statutes, such employee shall provide to the Commissioner of Children and Families all medical history information provided by the parent.
- (c) Possession of a bracelet linking the parent or agent to an infant left with a designated employee if parental rights have not been terminated creates a presumption the parent or person has standing to participate in a custody hearing for the infant under chapter 319a and does not create a presumption of maternity, paternity or custody.
- Sec. 8. Subdivision (1) of subsection (c) of section 17a-101k of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2008*):
  - (c) (1) Following a request for appeal, the commissioner or the commissioner's designee shall conduct an internal review of the recommended finding to be completed no later than thirty days after the request for appeal is received by the department. The commissioner or the commissioner's designee shall review all relevant information relating to the recommended finding, to determine whether the recommended finding is factually or legally deficient and ought to be reversed. Prior to the review, the commissioner shall provide the individual access to all relevant documents in the possession of the commissioner regarding the finding of responsibility for abuse or neglect of a child, as provided in [subsection (m) of] section 17a-28 of the 2008 supplement to the general statutes, as amended by this act.

This act shall take effect as follows and shall amend the following sections:				
Section 1	October 1, 2008	New section		
Sec. 2	October 1, 2008	17a-28		
Sec. 3	October 1, 2008	17a-112(a)		
Sec. 4	October 1, 2008	45a-608		
Sec. 5	October 1, 2008	45a-623		
Sec. 6	July 1, 2008	17a-59		
Sec. 7	July 1, 2008	17a-60		
Sec. 8	October 1, 2008	17a-101k(c)(1)		

KID Joint Favorable Subst. C/R HS

**HS** Joint Favorable

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either chamber thereof for any purpose:

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 09 \$	FY 10 \$
Depts. of Children & Families,	GF - None	None	None
Public Safety; Judicial Department			
Probate Court	PCAF - None	None	None

Note: GF=General Fund; PCAF=Probate Court Administration Fund

#### **Municipal Impact:** None

#### Explanation

**Section 1** authorizes the Department of Children and Families (DCF) to access the federal Interstate Identification Index in circumstances involving the emergency placement of children. It also allows the DCF to request that the Department of Public Safety (DPS) conduct a state and national criminal history records check of any adult residing in the home of a child placed on an emergency basis. No fiscal impact is anticipated, as this codifies current practice.

**Section 2** amends law related to the confidentiality of and access to DCF records, and will result in no fiscal impact.

**Sections 3 - 5** require the transfer of contested guardianship and termination of parental rights cases from the probate court to the Superior Court upon request of DCF, and authorize a non-petitioner party in an uncontested probate guardianship case to request a similar transfer. There were 4,319 guardianship cases heard by the probate courts in FY 06; it is anticipated that this bill would result in the transfer of a small number of cases.

This transfer of cases would result in no fiscal impact to the Probate Court Administration Fund as fees and fee waivers associated with guardianship cases are collected upon initial application to the probate

court and would therefore have already been received prior to case transfers. The Superior Court could accommodate any caseload increase under these provisions without requiring additional resources.

**Section 6** clarifies the role of the DCF under the Safe Havens Law, and **Section 7** modifies confidentiality provisions regarding these cases. These changes have no associated fiscal impact.

**Section 8** makes a technical change to conform to Section 2 and has no associated fiscal impact.

#### The Out Years

No fiscal impact is anticipated in future years.

## OLR Bill Analysis sHB 5131

## AN ACT AMENDING THE STATUTES CONCERNING THE DEPARTMENT OF CHILDREN AND FAMILIES.

#### SUMMARY:

This bill makes several unrelated changes in statutes applicable to the Department of Children and Families (DCF). It revises, updates, and reorganizes DCF's confidential records law. It also:

- 1. permits DCF to transfer termination of parental rights and guardianship cases from probate to Superior Court and expands the transfer rights of parties to these cases;
- 2. expressly allows DCF to temporarily place children with friends and relatives who have been cleared by an FBI instant criminal record check in emergencies, codifying current practice; and
- 3. makes minor changes in the Safe Havens law, which permits parents to turn their newborns over to hospital personnel without facing criminal liability for child abandonment.

It also makes minor, technical, and conforming changes.

EFFECTIVE DATE: October 1, 2008, except the Safe Havens provisions are effective July 1, 2008.

#### §§ 2 & 8 — CHANGES IN CONFIDENTIAL RECORDS LAW

In general, DCF cannot disclose information it creates or obtains in connection with its child protection activities or other activities related to a child while that child is in its care or custody without (1) obtaining permission from the subject of the record or an authorized representative or (2) legal authorization to do so without the subject's consent. Existing law specifies many officials and entities to whom

DCF must disclose information that would otherwise be confidential, in most cases stating the limited uses the recipients can make of the information. It also lists people and entities with whom DCF may share information when the commissioner or designee determines this is in the best interests of the person who is the subject of the record.

The bill adds additional officials and entities to both the mandatory and discretionary disclosure lists.

#### New Required Disclosures

Under the bill, DCF must disclose records without the subject's consent to:

- 1. DCF foster care and adoption contractors, for the purpose of identifying and assessing potential placements for the child who is the subject of the record, so long as no information that identifies biological parents is disclosed without their consent;
- 2. foster or prospective adoptive parents, but only records relating to social, medical, psychological, or educational needs of children currently placed with them or being considered for placement, and so long as no information that identifies biological parents is disclosed with out their consent;
- 3. employees of the Board of Pardons and Paroles, Department of Correction, or Judicial Branch, for the purposes of assessing treatment needs and determining terms or conditions of pretrial release; pretrial or post disposition detention; or incarceration, probation, or parole;
- 4. employees of the Department of Mental Health and Addiction Services, for the purpose of treatment planning for young adults who have transitioned from DCF care;
- 5. private counsel retained to represent DCF during the course of a legal proceeding involving the department or a DCF employee;
- 6. Superior Court judges in criminal prosecutions, for purposes of

an in camera review if (a) the court has ordered that it given the record or (b) a party to the proceeding has subpoenaed the record;

- 7. employees of the Department of Developmental Services, for purposes of eligibility and enrollment of clients in its voluntary services program; and
- 8. courts or public agencies in other states and federally recognized Indian tribes which are responsible for child protection or provide services to families involved in the child welfare system.

The bill also expressly authorizes disclosure to any DCF employee for any purpose reasonably related to the department's business.

#### New Discretionary Disclosures

Under the bill, DCF is permitted to disclose records without the subject's consent to:

- people it interviews in abuse and neglect investigations who are not otherwise entitled to this information, but disclosure is limited to the (a) general nature of the allegations, (b) child's identity, (c) alleged perpetrator, and (d) information necessary to further the course of the investigation;
- mental health professionals who work for schools or have direct responsibility for implementing the educational plan of a child receiving DCF services, but disclosure is limited to information reasonably necessary for the provision of educational services;
- 3. people attempting to locate a missing parent or child, but disclosure is limited to information that assists them in doing so;
- 4. courts of competent jurisdiction, when a DCF employee has been subpoenaed to testify about the record's contents; and
- 5. people not employed by DCF who arrange, perform, or assist in performing functions or activities on DCF's behalf, including

data analysis, processing, aggregation, or administration; utilization review; quality assurance; practice management; consultation; and accreditation services.

#### Changes the Use That Can Be Made of Disclosed Records

Current law does not limit the use a law enforcement agency can make of records DCF discloses to it. The bill specifies that disclosure is for the purpose of investigating cases of suspected child abuse. It also gives DCF the discretion to disclose records to police and prosecutors when the department has reasonable cause to believe that a child is the victim of criminal abuse or neglect.

The bill also restricts prosecutors' access to juvenile delinquency records. Current law gives prosecutors access to records for purposes of investigating or prosecuting child abuse or neglect allegations. Under the bill, access to records concerning a delinquency defendant who is not being charged with an offense related to child abuse is permitted only (1) if the defendant signs a release and (2) while the case is being prosecuted.

#### Changes in Disclosure Procedures

People Who Can Authorize Disclosure on a Child's Behalf. The bill eliminates the authority of a parent whose parental rights have been terminated to view that child's records or give consent to its disclosure. It gives a child's current guardian ad litem (a person representing a child's best interests) access to the child's records and authority to authorize disclosure. Currently only the child's attorney, parent, guardian, or conservator can authorize disclosure of the contents of the child's records.

**Disclosure When Incident Has Been Publicized**. When an incident of abuse or neglect has been made public or the DCF commissioner reasonable believes this will occur, under current law she can disclose whether DCF received a complaint and a general description of actions it took, so long as she does not disclose personally identifying information about the (1) victim or family or (2)

suspected abuser unless that person has been arrested for the underlying conduct.

The bill also allows DCF to confirm or deny the accuracy of information that has been made public and generally describe the case's current legal status. It specifies that the prohibition on disclosing identifying information about victims and their families applies even when this information is available from other sources.

**Disclosure in Custody Matters.** Currently, DCF records must be disclosed to parties in custody matters involving abuse or neglect allegations. Under the bill, disclosure extends to all types of custody cases, including divorce, but only to necessary parties and judges.

Further Disclosure of Record. Current law prohibits information that is disclosed from a person's record from being further disclosed without consent unless it is disclosed pursuant to an order issued by a court in which a criminal prosecution or an abuse, neglect, commitment, or termination of parental rights proceeding involving the record's subject is pending. The bill permits further disclosure based on an order issued by any court of competent jurisdiction.

The bill permits parties to civil litigation to petition juvenile court for an order authorizing disclosure to other parties in the litigation. The court can grant the order after reviewing the records in question and determining that the records are material and relevant and that good cause for disclosure exists. It specifies that "good cause" includes situations in which the party seeking the record has no other means available to obtaining the information.

**Denying Access to Records**. Under current law, the DCF commissioner can refuse to disclose a record to the person who is its subject when she determines that disclosure is not in the person (or representative's) best interests, so long as she gives her reasons in writing and advises the person that he or she may challenge this action in court. Under the bill, she retains the authority to refuse to disclose records, but the basis for doing so is no longer restricted to

considerations of the requestor's best interests. When she refuses a request, the bill requires that she notify the requestor of the general nature of the records being withheld, in addition to providing her reasons and notice of judicial review options.

The bill also expands the reasons courts may use to uphold DCF's non-disclosure decisions. Currently, after a hearing and private review of the challenged records, the court must order disclosure unless it determines this could be contrary to the requestor or requestor representative's best interests. Under the bill, the court may also uphold the commission's non-disclosure decision when it determines that disclosure (1) would be contrary to the best interests of the person who is the subject of the record, (2) could reasonably result in the risk of harm to any person, or (3) would contravene the state's public policy.

## §§ 3-5 — TRANSFERRING GUARDIANSHIP AND TERMINATION OF PARENTAL RIGHTS CASES TO SUPERIOR COURT

The bill expands the circumstances under which probate court cases that involve revoking a parent's guardianship of a child or terminating parental rights can be transferred to the Superior Court. Currently, contested cases must be transferred when a party who did not file the probate petition requests this. But DCF is not a party and cannot make transfer requests.

Under the bill, contested cases must also be transferred at DCF's requests. And the probate court must transfer uncontested cases in the same manner as contested cases.

## § 1 — FBI NAME-BASED CRIMINAL RECORDS CHECKS FOR EMERGENCY CHILD PLACEMENTS

State and federal law prohibit DCF from placing children in homes without conducting a fingerprint-based criminal records check of all adults living there. This bill codifies DCF's ability to use the FBI's instant name-based data base of people who have been arrested for felonies and serious misdemeanors when it seeks to place children with people who know them (such as relatives, friends, or neighbors)

when their primary caretaker becomes suddenly unable to care for them. It authorizes DCF to request a criminal justice agency (presumably the state police) to perform the check and share the results with the department.

Under the bill, DCF may later request that the state police conduct fingerprint-based state and national criminal history checks of household members. It must make the request within 15 days of the date the name-based check was conducted and follow existing statutory procedures for submitting fingerprints and paying for those checks. DCF must remove children if any adult refuses a request to (1) give written permission for the records check or (2) provide fingerprints.

When DCF denies an emergency placement or removes a child from a household based on the results of a name-based criminal history check, this bill allows the resident whose reported criminal history resulted in the denial to challenge the denial by requesting the State Police Bureau of Identification to conduct a fingerprint-based check following procedures specified in existing law. The subject must do this within 15 days of the date on which the name-based check was conducted.

#### §§ 6-7 — SAFE HAVENS

Connecticut's Safe Havens for Newborns Act allows a parent to voluntarily give up custody of an infant, age 31 days or younger, to the nursing staff of a Connecticut hospital emergency room without being subject to arrest for abandonment. This bill makes express DCF's authority to initiate guardianship or termination of parental rights proceedings on behalf of infants who come into its custody under the Safe Havens Program. The department must notify parents whose identities it knows when it brings a case in court. The department can already take any action authorized under state law to achieve safety and permanency for these infants.

The bill also lifts restrictions on hospital employees' ability to

disclose information about the parent or parent's representative who left the baby with him or her. Under current law, this information (other than medical history information the parent provides) is confidential. The bill, instead, bars designated Safe Haven employees from disclosing information about a parent or parent's representative when that person has requested confidentiality.

#### **BACKGROUND**

#### Criminal Background History Checks for DCF Caregivers

The law prohibits DCF from placing children in households if any adult resident has been convicted of:

- 1. injury or risk of injury to a minor, impairing the morals of a minor, or similar offenses;
- 2. a violent crime against a person or similar offense;
- 3. within the last five years, possession, use, or sale of controlled substances; or
- 4. illegal use of a firearm or similar offense.

#### **COMMITTEE ACTION**

Select Committee on Children

Joint Favorable Substitute Change of Reference Yea 9 Nay 0 (03/04/2008)

**Human Services Committee** 

Joint Favorable Yea 18 Nay 0 (03/18/2008)